

### Washington City Council

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www.washingtoncity.org

Minutes Regular Meeting October 28, 2015

Present: Mayor Kenneth F. Neilson, Councilmen Garth Nisson, Thad Seegmiller, Kress Staheli, Ronald Truman, Jeff Turek, City Manager Roger Carter, City Attorney Jeff Starkey, City Recorder Danice Bulloch, Public Works Director Mike Shaw, Community Development Director Drew Ellerman, City Treasurer Kerry Wheelwright, Audience: Richard Bagley, Stephen Byers, Chantel Markel, Shauna Nikolaus, Janise Everett, Jean Arbuckle, Troy Belliston, Jim Price, Paul Maag, Karl Rasmussen, Bill Hudson, Kolene Granger, Phyllis Hollingsworth, Karen Jolley, Rosemary Sedgwick, Katherine Staheli, Chad Libby, Carter Libby, Mori Kessler

Meeting commenced at 6:00 P.M.

Invocation: Councilman Seegmiller

Pledge of Allegiance: Councilman Staheli

### 1. APPROVAL OF THE AGENDA

Councilman Seegmiller made a motion to approve the agenda. Councilman Truman seconded the motion; which passed with the following roll call vote:

Councilman Nisson Aye
Councilman Seegmiller Aye
Councilman Staheli Aye
Councilman Truman Aye
Councilman Turek Aye

# 2. <u>ANNOUNCEMENTS</u>

Mayor Neilson announced the grand opening of the Sullivan Virgin River Soccer Park, which will take place on November 2nd at 5:30 P.M.

#### 3. DECLARATION OF ABSTENTIONS & CONFLICTS

None

## 4. CONSENT AGENDA

# <u>APPROVAL OF MINUTES:</u> Consideration to approve the minutes from the City Council Meetings of 10/13/15 and 10/14/15.

Councilman Turek made a motion to approve the consent agenda. Councilman Nisson seconded the motion; which passed with the following roll call vote:

Councilman Nisson Aye
Councilman Seegmiller Aye
Councilman Staheli Aye
Councilman Truman Aye
Councilman Turek Aye

### 5. **INVESTMENTS**

# A. Update and consideration to approve changes to the Washington City Investment Policy. Kerry Wheelwright City Treasurer

City Treasurer Kerry Wheelwright reviewed the investments portfolio. This includes the earnings in the PTIF account. With regard to the investment policy, some minor changes were made, which were reviewed with Council. We are asking for Council approval on the changes to the policy.

Councilman Seegmiller made a motion to approve the changes to the Washington City Investment Policy. Councilman Truman seconded the motion; which passed with the following roll call vote:

Councilman Nisson Aye
Councilman Seegmiller Aye
Councilman Staheli Aye
Councilman Truman Aye
Councilman Turek Aye

#### 6. PLANNING COMMISSION APPOINTMENT

# A. Recommendation and consideration to appoint a member to the Planning Commission. Mayor Kenneth F. Neilson

Mayor Neilson stated after review of the applicants for the Planning Commission he would like to recommended Gregory Hardman to be considered for appointment.

Councilman Seegmiller stated this item was discussed in a previous Closed Session. He feels Mr. Hardman would be a great addition to the Commission.

Councilman Truman made a motion to appoint Gregory Hardman to the Planning Commission upon the Mayor's recommendation. Councilman Seegmiller seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Aye

### 7. FINAL PLAT

# A. Consideration to approve the Final Plat for the Chateau Meadows, located at approximately 2700 South 300 East. Applicant: Ray Cox

Community Development Director Drew Ellerman reviewed:

The applicant is requesting approval of a final plat for the Chateau Meadows subdivision, located at approximately 2700 South 300 East. This particular subdivision is proposing 8 lots on an area covering 9.8 acres. The specific location of this subdivision is zoned Residential/Agricultural - Half Acre Min. (RA-1/2). The Preliminary Plat was approved back on June 3, 2015.

The Planning Commission unanimously recommended approval of the Final plat for the Chateau Meadows subdivision to the City Council, based on the following findings and subject to the following conditions:

## **Findings**

- 1. The final plat meets the land use designation as outlined in the General Plan for the proposed area.
- 2. That the final plat conforms to the Washington City Zoning Ordinance and Subdivision Ordinance as outlined.
- 3. The proposed final plat conforms to the approved preliminary plat.

#### **Conditions**

- 1. All improvements shall be completed or bonded for prior to recording the final plat.
- 2. A current title report policy shall be submitted prior to recording the final plat.
- 3. Any referenced control monuments related to this subdivision shall be in place prior to recordation of the final plat. A stamped and signed letter from a professional land surveyor licensed in the state of Utah that verifies that the referenced control monuments are in place shall be submitted to the Community Development Department for filing prior to plat recordation.
- 4. When applicable, in the General Notes where the terms "Home Owners Association", or "Property Owners" are used, they shall be changed to read as "Property Owners and/or Home Owners Association".
- 5. That a Post Construction Maintenance Agreement be recorded prior to the recording of the final plat.
- 6. The drainage easement between lots 3 & 4 needs to be increased to twenty feet (20') in width and labeled as a "NO BUILD" area.
- 7. Dedication of 300 East Street needs to extend to, and be shown to connect with dedication from Pheasant Meadows subdivision.
- 8. The landscaped area shown on the plat must be labeled as common area and referenced on the

plat in some form as being maintained by the Home Owners Association and/or the Property Owners.

Councilman Truman commented he is happy to see some larger lots in the fields area.

Councilman Truman made a motion to approve the Final Plat for the Chateau Meadows, located at approximately 2700 South 300 East with the findings and conditions of Staff and as recommended by the Planning Commission. Councilman Seegmiller seconded the motion; which passed with the following roll call vote:

Councilman Nisson Aye
Councilman Seegmiller Aye
Councilman Staheli Aye
Councilman Truman Aye
Councilman Turek Aye

# 8. PUBLIC HEARINGS AND RELATED ORDINANCES

A. Public Hearing for consideration to approve a Zone Change request Z-15-15 to change Zone from R-1-6 (Single Family Residential minimum 6,000 sq. ft. lots) to R-3 (Multiple Family Residential), located at approximately 190 West 300 North. Applicant: Jim Price

Community Development Director Drew Ellerman reviewed:

The applicant is requesting approval to change the zoning of approximately 0.958 acres, located approximately at 190 West 300 North. The requested change is from the current zoning of Single-Family Residential - 6,000 sq. ft. min. (R-1-6) to a proposed Multiple-Family Residential (R-3) zoning designation. The (R-3) request is for the purpose developing the parcel into a multi-family townhome/apartment project. If approved, the project would be required to obtain a Conditional Use Permit from the city if the total number of dwelling units exceeds four (4).

The General Plan Land Use Designation for this location is Medium High Density Residential (MHD), which carries a 7 - 12 dwelling unit per acre density ratio. The surrounding zoning to this parcel is R-1-6 to the west and south, Mobile Home Park (MH) to the east, and Interstate-15 to the north.

The Planning Commission unanimously recommended approval of Z-15-15, for the zone change request from Single-Family Residential - 6,000 sq. ft. min. (R-1-6), to the proposed Multiple-Family Residential (R-3), to the City Council, based on the following findings.

## **Findings**

- 1. That the requested zoning conforms to the intent of the land use designation of the General Plan.
- 2. The utilities that will be necessary for this type of development will be readily accessible to the site.

Councilman Turek clarified the units are individual units.

Community Development Director Ellerman stated they are two-story townhomes, which are connected. There are 4 units on each side of the entrance.

Councilman Turek stated it might be easier to address the site issues, if the applicant were to request a planned unit development.

Councilman Staheli asked if the applicant could do anything different than this particular design with the R-3 Zone.

Community Development Director Ellerman explained with the expense the applicant has already invested, and shown this application to both the Planning Commission and now the City Council, this will be the final design.

Councilman Nisson asked how many units they will be placing on the property.

Community Development Director Ellerman stated they will have 8 total units.

Councilman Staheli asked about the parking and the garages.

Mr. Jim Price stated each unit has its own garage, as well as off street parking.

Councilman Turek asked how many units could be placed if this were an R-1-6 zone.

Mr. Price stated he has not done any design work for an R-1-6.

Councilman Staheli clarified these are single car garages.

Mr. Price stated they are 3 bedroom 2.5 bath and single car garage. There will be traffic receptacle in the back. With on street parking.

Councilman Turek stated with the 30 foot wide street, and cars parked on both side, there would not be traffic going up and down the road.

Mr. Price stated there is more parking on the previously approved application.

Councilman Turek stated this is a new application without an approval. He would like to know if there are going to be single ownerships.

Mr. Price stated there will be two ownerships, one for each full building.

Bill Hudson stated this is not an appropriate location for this type of development. Even the mobile home park has single family residences. This is going to be the anomaly. The downtown is already a more inexpensive area.

Jean Arbuckle stated she agrees with what Bill Hudson stated. There are already many townhome apartment type developments in the downtown area, and will not be beneficial. She

would prefer to keep a community feel.

Janise Everett stated she is concerned about this type of development, and a lack of parking. Most families have a minimum of two vehicles, and there are going to parking issues. She would also like to know what they plan to do with the irrigation.

Mr. Price stated the irrigation will be piped and remain flowing.

Councilman Staheli stated 300 North is not improved with curb, gutter, and sidewalk, and already seems narrow. With the narrow road, he is concerned about the overflow parking ending up on 300 North.

Community Development Director Ellerman stated the developer will be responsible for placing the curb, gutter, and sidewalk. Once they build to right-of-way, they will have a wider road.

Councilman Staheli asked who would be responsible for the extension of improvements adjacent to My Blue Heaven.

Community Development Director Ellerman stated there was never a deferral done for this area. If at some point the City decided to complete this area, it would be at Washington City cost.

Councilman Seegmiller reviewed a similar acreage in the downtown area. There have been small cul-de-sacs with 4 to 6 lots, and this keeps the consistency with the surrounding area.

Community Development Director Ellerman stated there may be some difficulty due to the drainage on this lot.

Councilman Seegmiller stated the neighborhood is mostly a single family neighborhood, and they want it to remain so.

Mr. Price stated the entire west half of the property is unusable because of the drainage. In addition, it will be difficult to sell a single family home along the freeway. They are improving the street, and are going to meet parking requirement for Washington City.

Councilman Seegmiller stated regardless of the development the burden of completing the street is going to take place. He would like explanation of the drainage area.

Public Works Director Mike Shaw stated there is a wet area on the west side of the property. Water collects on this west portion because it is a low spot. It could be graded and corrected. In addition, 300 North used to be a gravel road, it was paved in 2003, and this is why no improvements have taken place.

Councilman Turek made a motion to close the public hearing. Councilman Seegmiller seconded the motion; which passed with the following roll call vote:

Councilman Nisson Aye
Councilman Seegmiller Aye

Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Aye

# B. Consideration to approve an Ordinance approving Zone Change Z-15-15, to change present zone from R-1-6 to R-3.

Councilman Turek stated he appreciates Councilman Seegmillers thoughts. One of the most important things as a councilman is to improve our neighborhoods, not maximize the developers profits. We have the opportunity to enhance this neighborhood with putting the right development in this area.

Councilman Staheli stated his preference is to have something built rather than weeds. However, he does have concerns with the parking. The current zone is consistent with the general plan, and he would prefer seeing a lower density, and possibly a duplex.

Councilman Turek stated he would prefer to keep a community feel and he does not believe 8 units is the best use of this property.

Councilman Truman made a motion to deny an Ordinance for Zone Change Z-15-15 to change present zone from R-1-6 to R-3. Councilman Turek seconded the motion; which passed with the following roll call vote:

Councilman Nisson Aye
Councilman Seegmiller Aye
Councilman Staheli Nay
Councilman Truman Aye
Councilman Turek Aye

C. Public Hearing for consideration to approve a Zone Change request Z-15-16 to change Zone from R-1-6 (Single Family Residential minimum 6,000 sq. ft. lots) to R-3 (Multiple Family Residential), located at approximately 100 North 50 West. Applicant: Wes Davis

Community Development Director Drew Ellerman reviewed:

The applicant is requesting approval to change the zoning of approximately 0.82 acres, located approximately at 50 West 100 North. The requested change is from the current zoning of Single-Family Residential - 6,000 sq. ft. min. (R-1-6) to a proposed Multiple-Family Residential (R-3) zoning designation. The (R-3) request is for the purpose of developing the parcel into a multi-family apartment project which would be required to obtain an approved Conditional Use Permit from the city if this proposed zone change is approved and adopted by the city.

The General Plan Land Use Designation for this location is Medium High Density Residential (MHD), which carries a 7 - 12 dwelling unit per acre density ratio. The surrounding zoning to this parcel is R-1-6 to the north, west and east, Administrative Professional (AP) and C-2 to the south.

The Planning Commission, by a vote of 3-1, recommended denial of Z-15-16, for the zone change request from Single-Family Residential - 6,000 sq. ft. min. (R-1-6), to the proposed Multiple-Family Residential (R-3), to the City Council, based on the denial motion stating "that it doesn't fit in with the area".

# Staff's Findings

- 1. That the requested zoning conforms to the intent of the land use designation of the General Plan.
- 2. The the utilities that will be necessary for this type of development will be readily accessible to the site.

Councilman Seegmiller clarified the circular area on the map is a drive area.

Community Development Director Ellerman reviewed the map, and explained the drive is on the outside of the building and circles the project.

Bill Hudson stated this is in the same neighborhood, which was just discussed. This property is surrounded by single family homes. The residents do not want higher density in this neighborhood.

Jean Arbuckle stated with this size of lot, 12 units could be placed with the zone change request. She would like to ask the General Plan be revisited and include the downtown residents. It seems none of the residents want this in the area.

Cheryl Colvin stated since the Planning Commission Meeting, they have a gotten a petition from all of the residents in the neighborhood. There is a possibility of too many units, and the drive will go right along the property next to other single family homes. They are all against this development.

Rosemary Sedgwick stated she is right next to this property. She loves this area of Washington City. It has been quiet and low crime in this area. They love the downtown area. They are concerned about the noise and traffic with this development. This will obviously be a rental property, and surrounded by single family homes, it does not fit in this area.

Shauna Nikolaus stated she is the owner of the property. There is not enough room to put a road going in to put multiple single family homes. This lot would not hold more than one single family home. Nobody would be interested in this size of lot if they are not allowed to have horses, or chickens, or a huge garden. Most people do not want a large lot to maintain. It is not feasible to consider multiple single family homes will fit on this lot. These are not upper end homes in this area, and the lot is a weed filled mess, and it is bringing down the value of the neighborhood. There are two-story homes all around this property, which has been noted as an issue. This property has an elevation change to the west, and no matter what is built it will be higher the home to the west. The property as it sits right now, is extremely offensive. She understands this. She lives 350 miles away, and is not able to keep the property up like she has done in the past. She has had a few people interested in the property, but it is difficult to get a decent price in this area. She has a buyer now who is interested in purchasing the land, if they are able to do something with it.

Councilman Seegmiller stated chickens are allowed and gardens. This is in Washington City Ordinance regardless what the neighbors would like. He reviewed a couple of flag lot options, which could keep this property consistent with the single family neighbors.

Ms. Nikolaus stated many of her neighbors have become used to using the property for accesses to their backyards. They do not want the property developed because they use this for storage and personal access. She is having to pay taxes on property she is not able to use.

Councilman Seegmiller stated he has seen this lot come before him two separate times. Both of which were for uses not conforming to the neighborhood.

Anita Millett stated she truly feels bad for the property owner. However, she bought the property for an investment, but the rest of the home owners in the area bought for their permanent homes. As property owners, they do not want rentals. It is not as though they do not want anything on the land, they just want single family homes, not apartment. They want a sense of community, and homes to live here.

Wes Davis stated he appreciates what Councilman Seegmiller is saying about the flag lots. However, the property is barely 150 feet wide, and could maybe fit two single family homes. He can sympathize with the surrounding property owners, but he sympathizes for the property owner. Since 2005 there has only been one commercial project approved. There is plenty of land and plenty of access, and there is nobody who wants to build here in Washington City. This is the closest you can get to a major road without being a commercial zone. This fits all three criteria for a multi-family development. There are plenty of single family homes in Washington City. There are hardly any multi-family homes.

Gary Colvin stated the residents of this area have always disagreed with the General Plan. They recently learned they have the option to request the General Plan be changed. They are going to work to get this changed.

Councilman Seegmiller stated the General Plan is general in nature. It is used as a reference for what could be done in these areas.

Ms. Everett stated she feels flag lots are a feasible options. It is a challenge to try and find the right usage for properties like this. She does appreciate a statement made in Council previously by Councilman Seegmiller, "the General Plan is general in nature, it is not binding.

Community Development Director Ellerman stated there are many flag lots in the downtown area. He reviewed the requirements for flag lots.

Councilman Seegmiller stated the property owner also has the adjoining parcel. Would they not just be able to move the property line 5 feet to get a similar development as on 400 North.

Community Development Director reviewed the vacant lot as well as the similar parcel with a development in the downtown area.

Councilman Turek stated this lot has always been zone R-1-6. It was purchased as R-1-6. Is it the responsibility of Council to maximize the developer's investment. He does not feel it is.

Councilman Staheli noted the R-1-6 zone is also consistent with the General Plan.

Councilman Truman made a motion to close the public hearing. Councilman Turek seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Aye

# D. Consideration to approve an Ordinance approving Zone Change Z-15-16, to change present zone from R-1-6 to R-3.

Councilman Turek stated he would like to take a look at the General Plan for the downtown area. There have been several items similar to this, and he feels it should be re-evaluated.

Councilman Truman stated he understands everyone wants to keep what is around them, and that cannot always happen. However, this request is just not consistent with what is surrounding the property. This land is surrounded by single family homes, and would not be favorable to the neighborhood.

Councilman Staheli stated he would prefer modifications to find some middle ground. He does like the growth, but the conflict is to keep their areas the way they are, and developer trying to maximize the number of units in the single family neighborhoods.

Councilman Seegmiller stated this area is much larger than R-1-6. Most of the homes in these areas are much larger lots. At build out of 6,000 sq ft lots it would be a much higher density than what exists.

Councilman Seegmiller made a motion to deny an Ordinance for Zone Change Z-15-16 to change present zone from R-1-6 to R-3 due to the requested change is not consistent with the existing usage. Councilman Truman seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Aye

E. Public Hearing for consideration to approve a General Plan Amendment request G-15-04, to change designation from MD (Medium Density) to MHD (Medium High Density), located at approximately Buena Vista Blvd and Tortoise

# Rock Drive. Applicant: John Graham

Community Development Director Drew Ellerman reviewed:

The applicant is seeking to amend the General Plan Land Use Map in the area located at the northwest corner of Buena Vista Blvd. and Tortoise Rock Drive. The requested area covers 3.00 acres. The current Land Use designation is Medium Density Residential (MD). The applicant is seeking to have the Land Use designation changed to the Medium High Density Residential (MHD) designation as outlined in the General Plan.

The wish is to amend this parcel for a possible future zone change request for a multi family development at this location. It is for that purpose that staff did not give a recommendation (either way, for or against) to the Planning Commission during their review of this application. Staff would like to say, for the record, that Washington City is already strapped for potential commercial properties, and this property in question, is currently zoned Service Commercial (C-2). Therefore, it would be difficult to lose another commercial parcel to a residential zoning development.

The current surrounding General Plan Land Use designations are Medium Density Residential to the north, west and south, and Community Commercial (CCOM) to the east.

The Planning Commission unanimously recommended approval of G-15-04 to amend the General Plan Land Use Map as outlined above, to the City Council.

Councilman Seegmiller asked if this property has frontage on Buena Vista Blvd.

Community Development Director Ellerman stated they do have frontage on Buena Vista Blvd, but the access would most likely need to be off of a side street.

Councilman Turek stated the property is still zoned commercial, so if the general plan is changed, commercial could still be built.

Community Development Director Ellerman stated this is correct.

John Graham stated down the street there are condos right off of Buena Vista. He would like to be able to do something with this property, as he has owned it for 25 years.

Councilman Turek stated he does not have any questions. He would certainly like to see something commercial on this property, which would add to the community. However, there are other multi-family developments very close to this parcel.

Councilman Seegmiller stated if the City is interested in keeping this area commercial, then we need to contact the adjacent parcel owner, who is the majority owner, to help them move forward with their commercial. Otherwise, Mr. Graham, should be able to move forward with his property.

Councilman Turek made a motion to close the public hearing. Councilman Seegmiller seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Äye
Councilman Truman	Aye
Councilman Turek	Äye

# F. Consideration to approve an Ordinance adopting General Plan Amendment G-15-04, to change designation from MD to MHD.

Councilman Turek made a motion to approve an Ordinance adopting General Plan Amendment G-15-04 to change designation from MD to MHD. Councilman Seegmiller seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Äye

# 9. ORDINANCES

A. Consideration to approve a Resolution of Washington City, establishing the formula and process for distributing "RAP" Tax Revenue received by Washington City. Roger Carter, City Manager

City Manager Roger Carter briefly reviewed the changes to the Resolution, as was requested by the City Council at a previous meeting.

Councilman Staheli asked for clarification on a portion of the Resolution.

City Manager Carter explained the allocation process.

Council discussed the terms of the agreement.

Councilman Seegmiller asked if we could accept applications in December and July.

Councilman Turek stated he feels bi-annually would be a good idea.

Councilman Staheli stated there needs to be some of the funds set aside for the private section in addition to public funds.

Councilman Turek stated he disagrees. If the residents knew this tax was going to be collected and given to an outside entity, such as tuacahn, or a capital project, such as a community park, he feels they definitely would not have voted for the money going to private companies.

Councilman Staheli noted paragraph 4 to read december and june application and january and

July funding period. Proof of applicant or funding agents non-profit status.

City Manager Carter noted these changes to the document.

Councilman Staheli made a motion to approve a Resolution of Washington City, establishing the formula and process for distributing "RAP" Tax Revenue received by Washington City with the modifications as noted in the minutes. Councilman Seegmiller seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Aye

# 10. RESOLUTIONS

# A. Consideration to approve a Resolution requesting the recertification of the Washington City Justice Court. Jeff Starkey, City Attorney

City Attorney Jeff Starkey stated everything is ready for the recertification, and this resolution will be required to complete the packet.

Councilman Seegmiller made a motion to approve a Resolution requesting the recertification of the Washington City Justice Court. Councilman Turek seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Äye

# 11. REPORT OF OFFICERS FROM ASSIGNED COMMITTEE

Councilman Turek stated at the MPO Meeting it was confirmed in 2017 UDOT will be widening I-15 north and south, which will allow for the Mall Drive underpass.

# 12. CITY MANAGER REPORT

City Manager Roger Carter updated Council on current projects taking place within Washington City. He also reminded Council of the Grand Opening of the Sullivan Virgin River Soccer Park on Monday, November 2nd at 5:30 P.M. There is a private showing for Council on Friday, October 30th at noon. The safety improvements have been made along Telegraph, due to a safety grant.

### 13. ADJOURNMENT

Councilman Nisson made a motion to adjourn the meeting. Councilman Seegmiller seconded the motion; which passed with the following roll call vote:

Councilman Nisson	Aye
Councilman Seegmiller	Aye
Councilman Staheli	Aye
Councilman Truman	Aye
Councilman Turek	Aye

Meeting adjourned at 8:33 P.M.

Danice B. Bulloch, City Recorder

Passed and approved this 10th day of November 2015.

Seal of Washington City

Attest by:

Kenneth F. Neilson, Mayor

